1	UNITED STATES DISTRICT COURT		
2	WESTERN DISTRICT OF WASHINGTON AT SEATTLE		
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5	BLACK LIVES MATTER) C20-00887-RAJ SEATTLE-KING COUNTY,) SEATTLE, WASHINGTON		
6	Plaintiffs,) November 18, 2020		
7 8	v.) 9:00 a.m.		
9	CITY OF SEATTLE,)) Status Hearing Defendant.) Held by Zoom.Gov		
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12	VERBATIM REPORT OF PROCEEDINGS BEFORE THE HONORABLE RICHARD A. JONES		
13	UNITED STATES DISTRICT JUDGE		
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15	APPEARANCES:		
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             THE COURT: Good morning.
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             THE CLERK: Thank you, Your Honor. We are here in
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    the matter of Black Lives Matter Seattle King County, et al.,
    v. City of Seattle, Cause No. C20-887, assigned to this
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    court. If counsel, first for the plaintiffs, could please
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    make your appearances for the record.
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             MS. NOWLIN: Yes, Your Honor. Lisa Nowlin for the
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    ACLU of Washington, for plaintiff.
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             THE COURT: Good morning.
             THE CLERK: And counsel for defendants, if you could
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    please make your appearances for the record.
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        Mr. Christie, you are muted.
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             MR. CHRISTIE: Good morning, Your Honor, Bob Christie
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    on behalf of the City of Seattle.
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             THE COURT: Good morning to you as well.
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             MR. MILLER: Tom Miller on behalf of the City of
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    Seattle.
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             THE COURT: Good morning.
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             MS. SHARIFI: Good morning, Your Honor, Ghazal
    Sharifi on behalf of the City. And I believe Mr. Chang and
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    Ms. Haney are also here for the plaintiffs.
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             THE CLERK: Your Honor, we're also joined by our
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    court reporter, Debbie Zurn.
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             THE COURT: All right. With that, good morning,
    everyone. We are here on the plaintiffs' motion for contempt
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for alleged violations of the court's preliminary injunction on the dates of August 26th, September 7th, September 22nd and September 23rd.

In the last hearing before the court, the court clarified that I was treating the plaintiffs' motion in a bifurcated manner. Today we ask the question and assess the question of whether or not the violations occurred. Separate and apart, if the court finds that such violations occurred, then we address sanctions.

Now, I don't want anyone to get their hopes up high that at the conclusion of today's proceedings that I'm going to rule from the bench. The reason we set this hearing was to give you the opportunity to make your oral argument and clarify issues, and those are of great value for the court in making its final determinations.

I do expect, however, to get an order out in a relatively short amount of time, in just a few days. But I want to clarify what you can expect and what you should not be expecting.

I would also like to give some guidance to the parties, especially for the plaintiffs, where to focus your argument. And by that I mean, identify the specific provision of the order alleged to have been violated, and connect that to the claim of contempt.

Now, I also want you to understand that this court sees a

distinction between what issues are before this court and those of the consent decree litigation before the Honorable James Robart.

Now, the standard the court will apply in these proceedings is whether or not clear and convincing evidence has been presented to demonstrate the City violated a specific and definite order of the court. The case authority for that is *FTC v. Affordable Media*, 179 F3d at 1228, Ninth Circuit 1999.

For the benefit of those joining in, I want you to understand that the parties have agreed that this motion may be heard on the basis of declarations and video evidence from a variety of sources. That means there will be no live testimony. And that's by agreement of the parties.

I do, however, wish to thank the parties, after some encouragement from the court, on resubmitting the videos on two separate flash drives. That made it much easier for the court to navigate the high volume of materials submitted for the court.

I also want to clarify at the beginning that while you may believe when you submitted the videos that they were crystal clear, some were clear, some were not. And to be honest, on some of the videos I felt like I was in an instant-replay booth, trying to make a determination and making the right call on a particular play. But nonetheless, the court gave

its best effort in reviewing all the evidence that you submitted to make sure I have a clear understanding of the context and arguments that you will be making.

Now, several lawyers appear today. And I received advanced warning that only two will be making argument on behalf of the motion. It's my understanding that Lisa Nowlin will be arguing on behalf of the plaintiffs, and Bob Christie will be arguing on behalf of the defendants.

It's no problem with this court if another lawyer from your position needs to address a particularized issue. Just make sure you let the court know, and for the benefit of the court reporter, also clarify when and at what point that's taking place; and certainly as a courtesy to the court, ask the court for permission before you engage in that process.

So, let's begin. Counsel for the plaintiffs, as you know, whether it's by my reputation or having been before the court in the past on this motion, I start this process not by giving you the opportunity to begin speaking, but with my asking a lot of questions. And that practice is not going to be varied from today. And usually by the time I get finished asking all the questions that I like to have answered, there's not much more that the parties wish to add; but that's not to suggest that you won't have a full opportunity to make your case to the court. But I want you to know we'll begin by my asking some questions.

Now, my first question, Ms. Nowlin, is that -- and this is from the defendant's briefing -- is that the defendants contend you take issue in the contempt motion with police conduct in general, officer demeanor, use of bikes to move crowds, police tactics to move crowds from location to location, and the decision to not allow cars to block roads and music played by SPOG members. For the court reporter that's S-P-O-G. The defendants take issue with these allegations, because they contend they were not governed by the court order, or constitute excessive force.

So, Ms. Nowlin, how would you wish to respond to that argument made by the defense in this case?

MS. NOWLIN: Thank you, Your Honor. Yes, a lot of those issues are not before the court right now, and were submitted to the court to add context to what was happening when the less-lethal weapon was used. But we do agree that only the deployment of less-lethal weapons are before the court in this contempt motion.

THE COURT: The next question is, over the four days of protests which specific uses of crowd-control weapons were the most egregious -- in other words, the ones which most plainly violate the preliminary injunction -- and why shouldn't the court view these merely as a few technical violations?

Now, I don't want you to think that I'm referring to

anything as a technical violation, it's actually language that comes out of a Ninth Circuit opinion. So I want to give you the benefit of responding to just narrowing down or focusing on the most egregious ones that plainly violate the court's preliminary injunction.

MS. NOWLIN: Yes. Thank you, Your Honor. We're not talking about a single incident or a rogue officer, we're talking about multiple instances over multiple days. And so I'll start with September 23rd. First of all, the City has not provided a lot -- any justification for several of these blast balls. So there were at least 25 blast balls deployed on September 23rd. The City did not provide body-worn video for 22 of them, despite the use-of-force reports making it clear that they do have the body-worn video for at least 18 of them.

So the City provided over an hour and a half of evidence on that day, including body-worn video for 11 officers, but in its list of evidence submitted, lists no video evidence relating to the use of blast balls on September 23rd.

Some of those blast-ball deployments from September 23rd are mentioned in the use-of-force reports with no corresponding explanation. For example, Officer West says he threw five blast balls that day, but gives no explanation for two of them. And an unnamed officer says they threw one at midnight, but gives no further explanation. So right there

there are three blast balls, where the City has given no explanation for why they were used. There's no video and there's explanation in the use-of-force report, and the City does not address it in its response.

On August 26th you see video of pepper spray being used and officers there saying that they're using it simply to move the crowd. For example, one officer explains in the use-of-force report -- and this is at ECF 146-1 at page 49 -- that, "When police move forward and tell the crowd to move back, common sense would indicate by now that the crowd should move back or there are consequences. Before I sprayed OC I yelled at the shield bearers to move back as well." That's a clear violation. And it is not in response to a specific imminent threat of harm, but simply too move people back.

Similarly, the City's response is that people were sprayed for engaging in physical resistance with officers moving the crowd, and the videos show that this just means that the protestors weren't moving as quickly as the officers wanted them to.

On September 7th, the only justification the City provides for sending 50 bike officers and 30 foot officers out of hiding to ambush a peaceful crowd without warning, was to arrest one person who they heard had a Molotov cocktail. And police cars simultaneously drove up to the south part of the

street to block it off. There was immediate mayhem, and OC spray was deployed, as were blast balls. This is clear violation of the order, that this peaceful protest was immediately dispersed and met with less-lethal weapons.

Police sprayed plaintiff Chen for failing to move back.

And the video clearly shows that she was not a threat. She was filming what was happening. She was moving back. And they don't allege that she was a threat, they only allege that she failed to move back.

In that same video you see another protestor filming the police, several feet away, moving back, and also gets pepper sprayed. Again, the police do not allege that this person was a threat, only that they were failing to move back.

THE COURT: Just to make sure, counsel, I think the second protestor you're referring to is a woman wearing all black, and I think she has a red cell phone. Is that the same person?

MS. NOWLIN: I think so. It is the first person that you see pepper sprayed in that video, and it's the one that plaintiff Chen goes to assist, to help up, shortly before she is pepper sprayed as well.

THE COURT: And Chen has the white cell phone?

MS. NOWLIN: I don't recall the color of the cell phone, Your Honor. But I think the City does identify plaintiff Chen in the video.

1 THE COURT: Okay.

MS. NOWLIN: There were blast balls that were also used just to move people back. And, you know, additional pepper spray on the video for September 7, at the 26 minute 48 second mark, you see Sergeant Didier ride his bike up behind people and spray them from behind, for no reason. And that is also a clear violation. These people did not pose a specific imminent threat of harm; and, in fact, were attempting to retreat. And this continues for several minutes in the video where you see multiple retreating protestors being pepper sprayed.

You also see blast balls being used on September 7, simply to move protestors back. Sergeant Didier, again, used at least three, as he explained in his use-of-force report, to move the crowd. On the video at the 46 minute, 40 second mark, you see an officer in the lower corner also throw a blast ball into the crowd. And this is at the south end of the protests. So the group has been divided into two parts. You see the sprays and the blast balls from Sergeant Didier on the north end. This is on the south end where a blast ball, again, is just thrown into the crowd for no reason.

And in the use-of-force report Officer Fleck says she used a blast ball, "To continue pushing the crowd." These are not specific imminent threats of harm that would justify the use of blast balls and pepper spray under this court's order.

Another clear example is September 22nd. That blast ball was thrown into the crowd. The crowd was, you know, a crowd of approximately 40 people that had marched from the precinct up 12th Avenue to John and back. They were flanked on all sides by patrol cars. And there is no allegation that there was an immediate threat of harm, other than the fact that the crowd was just nearing the precinct.

Lieutenant Brooks ordered an officer to throw a blast ball into the crowd to, quote, create space between the protestors and patrol cars. This is a violation for a number of reasons. Again, there was not a specific imminent threat of harm. This is not a necessary, reasonable, proportional and targeted response. And it was also not a decision made by the individual officer, but was, in fact, ordered by a superior officer.

On September 23rd, some of the clear violations -- in addition to the blast balls that we have no explanation for from the City -- are the use-of-force reports saying that blast balls were thrown to keep protestors from organizing a shield wall, and to move a crowd. And these are ECF 146-4, at 165 and 88.

Another use-of-force report says that the officers continued to move the crowd with munitions, when necessary.

And another says the use of blast balls was necessary because there was no other feasible method to move the crowd. Again,

these less-lethal weapons, these explosives and pepper spray, were being used simply to move people.

And another incident on September 23rd in the use-of-force report, a man with a skateboard was pepper sprayed simply for crouching behind a bus. And the use-of-force report -- and this is ECF 146-4, at 155, the officer writes, "As I broke the plane of the bus, I extended my OC canister and yelled 'move back,' and deployed OC at the suspect."

Also on that day protestors were pushing a dumpster in the road and hiding behind it and that's why the officer threw a blast ball at them. And this is also at ECF 146-4 at page 48.

Again, in all of these situations, OC spray and blast balls were used not because these people were specific imminent threats of harm, but in the officer's own words, simply to move people or because they were hiding.

So I think, Your Honor, those are some of what we think are the clearest violations. I can provide more if you'd like. But it's fairly undisputed what the facts are in those situations, and that they are clear violations.

THE COURT: My next question, counsel, and I want to talk about the concept of substantial compliance. So I'll need help from both parties.

Let me give you a little bit of background. I've seen cases where substantial compliance is part of the plaintiffs'

burden of proof. And I'll give you an example out of the case of Labor Community Strategy Center, 564 F3d 1115, a Ninth Circuit case, 2009. That case involved a consent 4 decree on load-factor targets. And in enunciating its opinion, the court started going through what the requirements were to establish substantial compliance.

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And the first factor is that the plaintiff has to, or the moving party has to show that there was a violation of the order. The very next element that they identify is that the violation was beyond substantial compliance. So, in that case it states and suggests that that's the plaintiffs' burden of proof.

Now, on the other hand, there have been cases where they characterize substantial compliance as a defense. For example, in In Re: Dual-Deck Video Cassette Recorder Antitrust Litigation, that's found at 10 F3d 693, a Ninth Circuit opinion, 1993, in that court's analysis, substantial compliance with the court order is a defense to civil contempt and is not vitiated by a few technical violations, where every reasonable effort has been made to comply.

So my question is -- or to put it differently, is substantial compliance an element of the Black Lives movement case in chief, or is it a defense raised by the City where the burden is shifted to them?

MS. NOWLIN: Your Honor, I believe the City in their

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response said that -- they cited Balla v. Idaho State Board of Corrections, and said that substantial compliance is a defense in an action for civil contempt.

THE COURT: Right.

MS. NOWLIN: So by the City's own acknowledgment, it is a defense. I'd also say that I think either way here, I don't think it impacts the outcome of this case, in that the City is arguing actually 100 percent compliance. They are arguing that none of their actions are out of compliance with the PI. And that's clearly not the case.

And I would also argue that they have not substantially complied. I think the credit that they get for all the instances that they don't deploy less-lethal weapons against protestors is very limited. And we've now seen five occasions, if you include our first motion for contempt, where these less-lethal weapons were deployed against peaceful protestors. And, again, it's not a rogue officer, it's not -- with the exception of September 22nd -- a single deployment. These are numerous deployments over these days.

And the City continues to maintain that they are in full compliance with the PI, and that they have not made any changes in response to these violations of the order.

THE COURT: I have another question, counsel. And that is, it's helpful for me to have a clear idea of what your interpretation of the phrase, "Necessary, reasonable,

proportional and targeted action to protect against a specific imminent threat of physical harm to themselves or identifiable others, or respond to specific acts of violence or destruction of property."

This is language that comes out of the order that the court signed, the injunctive relief. So, I'd like to get your interpretation of what that means. It was agreed to by plaintiffs and defendants. But if you give me context of how you envision those circumstances to be present that would justify that type of action being taken by law enforcement.

MS. NOWLIN: Yes, Your Honor. I think as an initial matter, each use of force has to be all of those things. It has to be necessary. It also has to be reasonable. It also has to be proportional. And it also has to be targeted. And those words were chosen, because at the beginning of the summer we saw these weapons being deployed in a manner that was unnecessary, unreasonable, disproportionate and indiscriminate.

And so taking each one that, you know -- or maybe it's useful to give examples, right?

So, if there's somebody that throws a plastic water bottle, right, or an empty plastic water bottle at the police, we don't condone that behavior. But responding with a blast ball does not seem necessary. It does not seem reasonable, especially when the blast ball is into the entire

crowd, right? And it doesn't seem proportionate. It's a disproportionate response to that act. And it's also not targeted. It impacts people in a very large radius, many of whom are peaceful.

So the goal with these is to have responses that are proportional, necessary, and specific to the person who is causing that harm.

And there are some instances of that, that I think the City may have identified, right? But there are -- that is heavily outweighed by the number where that is not the case.

THE COURT: Let me ask you this, counsel. We're dealing with this in a vacuum. I want to put it back in the street. You're a law enforcement officer, and you have the protestors, as some of the video has demonstrated clearly, and have you seen any examples where you believe an officer has engaged in good faith and reasonable interpretation of the circumstances to justify or warrant the use of blast balls or other type of chemical weapons?

MS. NOWLIN: Your Honor, I think there were some instances in the videos, right, where there were people who were clearly causing harm; and those people were addressed specifically. And, you know, I'd say I think some of those are still a gray area. I wouldn't say that it's, you know, fully in compliance. But it's much closer, right, that you see somebody throwing a rock and the officers go to arrest

that single person, right? The officers have other tools besides less-lethal weapons, as well, to engage with these people.

And so if you're targeting that person, then maybe the use of OC spray could be justified in that instance. But here, you know, there are so many clear examples that we don't need to get into that. There are clear examples of these weapons being used, simply because people aren't moving back, or they're too close to the officers, or they're hiding from the officers.

THE COURT: Now, let's -- when you say hiding from the officers, because you gave an example earlier where you suggested an officer came upon someone who was hiding behind a garbage bin, or some type of bin of some sort. Would an officer be justified in those circumstances to use any type of device or equipment to control or respond to that person's conduct?

MS. NOWLIN: I think we would need to know a little bit more information. The information in the use-of-force report is limited. But hiding is not a specific imminent threat of harm or violence. And so I'm not sure what the officer's goal in that moment is. But, you know, if the person is simply hiding, then, Your Honor, I would say no.

THE COURT: Let's go -- counsel, you started off going into some of the dates. I want to drill down a little

bit more on some of those dates. So let's begin with the August 26, 2020 protest. I want to start with a little bit of context before I ask the question.

Officer Claxton said that he threw the blast ball because a protestor threw two unidentified items toward the officers. He says he threw it at the protestor. Now, that's Officer Claxton's representation.

Now, if we assume that Officer Claxton indeed observed the protestor throwing things at the police, does Black Lives

Matter believe that Officer Claxton's deployment of a blast ball on August 26, 2020 was not a necessary and reasonable, proportional and targeted action?

MS. NOWLIN: Yes, Your Honor, I think that is correct.

If you watch that video, there is a large huddle of protestors retreating. And so that blast ball was thrown into that entire group, right? These were people who were at a peaceful vigil, and were suddenly being moved back without warning. And the dispersal order was issued just moments before that. And so I think it is not proportional or targeted, right? So, you see in that video there are other instances where the officers are able to target the individuals that are causing harm, right? So earlier in the video you see the officers arrest a single person that had been shining a laser pointer, without using a blast ball.

This is not necessary, reasonable, proportional and targeted to OC spray the entire group as they're retreating, because one person threw a rock.

THE COURT: Now, in the last question we assumed that it was true that Officer Claxton had observed the protestor throwing things. And, again, I say "assumed" because this is one of those videos that wasn't the best lighting for the court to be able to make an assessment, and that's why I made the analogy of being in an instant replay box, because you don't have the best footage from any source to be able to see exactly what's going on.

But, if officers are, in fact, being pelted by projectiles thrown by protestors, and let's say that that protestor happens to be in a group of individuals, and let's say that that protestor is deeper into the crowd -- in other words if there's ten rows of protestors in a group, or a lot more rows than that, but just say in the middle of the beginning rows, and that section behind the group of umbrellas, starts to throw rocks over the protective shields, law enforcement officers can't necessarily see behind those umbrellas, or see the specific individuals. What's your position in terms of the ability of the officers to respond and what equipment would they be entitled to use, would that be including blast balls?

MS. NOWLIN: Your Honor, I agree that that's a harder

question. I don't think that's what we saw on August 26th, and I don't think that's what we saw on the other days as well. The City points on September 23rd to a lot of items being thrown. But they don't actually attempt to connect any of the deployments of blast balls or pepper spray to those actions.

But to your question, you know, I think the officers are obliged to try other tactics first, right? They're trying to protect people; and that includes the other protestors who are retreating. And so, yes, there might be a situation where that would be warranted, the use of a blast ball. But that's not what we're looking at here.

THE COURT: Then can you think of any situation where the officer would be entitled to use a blast ball?

MS. NOWLIN: I mean, I think it's a really high bar, Your Honor. It's called a less-lethal weapon for a reason. When they're supposed to use it, they're supposed to throw it in an underhand manner, and into an empty space, if possible. And that's also not how it's being used. So it's not about the entitlement to be able to use it, but how it's used.

So, Your Honor, I find it very difficult to think of a situation where it's justified to throw an explosive full of pepper spray into a crowd of people.

THE COURT: How about an open space? Is that permitted?

MS. NOWLIN: I think that is more permissible in the scenario that Your Honor offered where there's rocks being thrown, and it's hard to identify the person, then, maybe.

And I think that that is definitely preferable than being thrown into the open crowd.

THE COURT: What about if an individual is a couple rows back and the officer is trying to get there, can the officer throw one of these blast balls, if they see and are throwing it in the direction of the individual throwing the projectile?

MS. NOWLIN: I would ask what the goal of the blast ball is in that moment? Is it to punish the person that threw the item? Is it to deter? Is it to -- what is the goal? And it's not clear to me what that is.

THE COURT: Let me give you another example, counsel. In many of the videos we see, some that you provided on this occasion and those in the past, protestors are attempting to engage in what the officers have characterized as de-arrest an individual. And I could give you examples, whether you remember them or not. But what about when protestors try and de-arrest people in the protests? Are those individuals creating the type of specific threat or physical harm when they're pulling away from the officer and wrestling with the officer to try and prevent the arrest?

And you've seen the videos where someone is pulling

someone, multiple people are pulling, and it almost gets into a melee situation. Are those the type of imminent threats of physical harm that would justify the officer taking more aggressive action against the individuals trying to prevent the arrest?

MS. NOWLIN: I think that it can be. I think it's a very fact-specific inquiry. I think a lot of these, quote unquote, de-arrest situations are also just the officers pushing the crowd back, and they're not able to move back in the way the officers want, because there's so many people behind them. But if it is an actual situation where protestors are actively trying to pull somebody away from the officers, and they believe that there's an imminent threat of harm to themselves or another person, then, yes, that might be a situation where escalated actions could be justified.

Again, that's not what we're seeing in a lot of these situations on these four days, right, that it's actually the officers pushing into the crowd, and the crowd being unable to move back, and therefore being pepper sprayed.

THE COURT: Let's transition now, Ms. Nowlin, to the September 7, 2020 protest. And this is about the use of the Molotov cocktails, because they appear to increase the stakes significantly. It's a lot different when someone throws an empty water bottle, or a bottle even with water, stakes go up higher when someone is throwing, or at least the officers

have reasonable cause of suspicion that a person is throwing Molotov cocktails.

Does the presence, threat or use of Molotov cocktails change the analysis at all?

MS. NOWLIN: Well, I would distinguish between the presence and the use of them, Your Honor.

And so at the beginning of the video you see that there's a peaceful crowd. There's not really a dispute that that crowd is not causing harm or violence or destruction of property. And suddenly 80 officers descend upon them, because they've heard that one person allegedly has, in their possession, a Molotov cocktail that has not been used.

And there are several deployments of blast balls and pepper spray against these peaceful protestors, before the Molotov cocktail is used, before any dispersal order is given. And I would say that all of those deployments that we saw are a violation of the PI, right, against plaintiff Chen, against another protestor retreating, you know, people pepper sprayed in the back of their head while they're walking away.

But I would agree that a Molotov cocktail is clearly a specific imminent threat of harm that could justify the use of less-lethal weapons. But it still needs to be necessary, reasonable, proportional and targeted. And what we see in the video is that there's a column of people pushed up against the building, retreating as quickly as they can, and

that there are six blast balls thrown at them within a 12-second period, even though it's not clear who threw the Molotov cocktail, and the crowd has shifted in that time.

So people who were at the back and nowhere near the thrower are getting blasted as they're retreating. So I think there is a specific imminent threat of harm and serious violence there. But I do not think that the response was necessary, reasonable, proportional and targeted.

THE COURT: Again, counsel, I'm not trying to create any code for the officers to use for future conduct, I'm just trying to ask questions that's helpful for me to understand the strength of your position and be able to make assessments of what's reasonable and necessary and appropriate and proportional force.

If the individual you characterized that had the Molotov cocktail -- and I don't know if they did or they didn't, but let's assume that they did, because of the reports that have come in -- assume they have a Molotov cocktail and they are a little bit buried into the peaceful protestors, as in this vigil, and the officers get aggressive and start to use some of this equipment to try and get to that individual, if the individuals who suffer the, I'll call it, "collateral injury" because the officers are trying to go after this targeted person, is the harm to other individuals, is that included in what you're asking the court to hold the police in contempt

for?

MS. NOWLIN: It is, Your Honor. Allowing one person, who allegedly has a Molotov cocktail in their possession, that they have not used, to be the cause for the violent dispersal of an otherwise 400-person peaceful protest, is problematic.

There was a woman there with her five-year-old child, who was literally blowing bubbles while the cops came in and were spraying pepper spray, and he got pepper sprayed in his eyes, right? That cannot be acceptable, to prevent just that one person who has this on their possession, and is not violent, that 80 police officers can ambush a crowd with pepper spray and blast balls is not necessary, reasonable, proportional and targeted.

THE COURT: Another question, counsel, because of what happened, I saw one video on September 7th where one protestor tried to throw cones at the Seattle Police Department, and an officer shot her with pepper balls. Is Black Lives Matter claiming that this is a violation of the court's order.

MS. NOWLIN: I don't think so, Your Honor. I think it's a gray area. But I think there are so many other clear violations that that's not one that we need to dispute over.

THE COURT: Counsel, you'll be happy to note that this is the last question I'll ask you before you give your

presentation.

On the September 23, 2020 protest, one protestor was prodding a police officer in the face with a broken umbrella shaft. When the officer tried to seize the shaft, the protestor fell, and another officer shot the protestor with several rounds of paintball. Is Black Lives Matter claiming that this is a violation of the court's order.

MS. NOWLIN: Your Honor, I think, again, there are so many other clear violations that we are not -- you know, I would argue that it's not necessary to shoot somebody on the ground multiple times with rubber bullets. But we are not claiming that as part of this contempt motion. There are numerous other clear violations on that day.

THE COURT: Okay. And, Ms. Nowlin, those are the questions I have. Are there additional remarks you'd like to make at this time?

MS. NOWLIN: Yes, Your Honor. Thank you.

I just wanted to say that, you know, again, there are 22 blast balls on September 23rd that the City has offered no video for. And I think the inference of that is that it does not bode well for them. They offered plenty of other video. They did offer one video of blast balls being thrown, but it is concerning they did not see fit to provide the body-worn video for 22 blast balls.

And I say, despite these unexplained deployments, the

City's attempts to justify the use of less-lethal weapons for reasons other than specific imminent threats of harm, and SPD's indiscriminate deployments of OC spray and blast balls, the City continues to maintain that it's use of less-lethal weapons has been entirely consistent with the preliminary injunction, which is concerning.

When plaintiffs allege that the City has violated this court's PI, we're not talking about one isolated incident where a rogue officer is throwing a blast ball. Again, we're talking about 80 officers coming out of hiding on September 7th, to descend upon and disperse a peaceful protest, with pepper spray and blast balls, under the guise of arresting a single individual.

We're talking about plaintiff Chen being OC sprayed in the face, with no argument from the City that she posed a specific imminent threat of harm, or that she had caused violence or destruction of property.

Many of the explanations offered by the City that someone was in hiding or at one point that someone picked something up off the ground and might have thrown it after, as justification for a blast ball, do not meet the narrow exception of the PI.

Again, it's not disputed what happened on September 22nd.

Lieutenant Brooks ordered an officer to throw a blast ball at a crowd, just to create separation. Again, not a targeted

response, and not in response to a specific imminent threat of harm. And on August 26th we're talking about police disrupting a peaceful vigil, forcing the protestors to retreat and not allowing them to disperse, and then using OC spray and a blast ball when they didn't comply with the orders to move back as quickly or as fully as the police wanted.

So the City's police officers have repeatedly deployed chemical irritants and projectiles, without justification, and in a manner that is not necessary, reasonable, proportional and targeted; and, therefore, in violation of the preliminary injunction. And I ask that the court find the City in contempt.

THE COURT: Thank you, counsel.

We'll now transition to the City. Good morning, again, Mr. Christie.

MR. CHRISTIE: Good morning, Your Honor.

THE COURT: So, Mr. Christie, first of all I'd like to begin where Ms. Nowlin completed her statements or concluded in the last comments, and she mentioned it earlier as well, is that there was use of blast balls without body camera videos attached to the same. And there was quite a bit of footage that you did provide.

So I'm just curious if you have a reason or explanation about the absence or lack of body-cam videos around the

circumstances of the use of blast-ball equipment.

MR. CHRISTIE: Thank you, Your Honor.

With respect to specifics of September 23rd, I'm going to ask Mr. Miller to speak to that, with the court's permission. But let me speak more broadly, just about the assembly of what we provided to the court.

First of all, it's a bit unprecedented to produce all of these reports in the draft fashion in which they have been prepared. It is the practice, as outlined in the declaration of Deputy Cordner, that officers had the opportunity to review all the body-worn video in order to complete their reports, and explain in their written report every use of force that they see they deployed during the course of these dynamic events. That didn't happen here, in the interests of time. And under the circumstances here, all of these reports have been produced in their draft fashion.

I can say this unequivocally. There is hundreds of hours of videotape on each of these days. There was no effort to select out, purposefully select out deployment of a less-lethal weapon in order to somehow trick the court into believing that that particular deployment did not occur. That absolutely was not the intent.

Significantly, I would make this point, Your Honor. You requested, and we provided, 30 seconds of video on either side of every cut made from any body-worn that ended up in

our compilation. Those compilations obviously are long, in and of themselves, they're in excess of an hour, and we were sensitive to not providing the court with multiple hours from each day.

In their reply, they did not provide you with one second of the extra video. So they can't possibly now stand here and claim that we have somehow tried to pull the wool over your eyes by making a cut in advance, or taking something out that would have been in the run-up to or following where we terminated that.

THE COURT: All right. Mr. Christie, I'll tell you what, I know you wanted Tom Miller to jump in at this point in time, but I have several other general questions. Because my plan, likewise, is to go through date by date. And certainly you'll have a chance to jump in at that time.

So, Mr. Miller, if you could be patient, you'll certainly have your chance to participate in the proceedings as well.

So, Mr. Christie, I'm going to come back and ask you some of the same questions that I asked of Ms. Nowlin. And the first is the issue of substantial compliance. And Ms. Nowlin referenced that, well, the City admitted that that's just a defense, it's not an affirmative obligation. You heard my preliminary colloquy about how there is different cases that interpret substantial compliance, that being the plaintiffs' burden of proof, or just purely a defense. I wanted to

confirm with you, on the record, your exact position on substantial compliance, if it's a defense only, and that's how the court should treat it, or should the court treat it as part of the burden of proof of the plaintiffs?

MR. CHRISTIE: Your Honor, consistent with our obligations to the court, we cannot ignore authority that speaks to it, the mixed authority, some whom speak to it as an affirmative defense. But we think the authority, the persuasive authority makes it an element of proof of the plaintiffs' claim. And, frankly, the plaintiffs acknowledge that. If you look at their reply brief, I think it's footnote six, they cite the case of Labor Community Strategy Center v. Los Angeles City Metro Authority. It's at 564 F3d 1115.

THE COURT: That's the same one I referenced.

MR. CHRISTIE: Yes. And, Your Honor, that very clearly articulates what we believe is the burden of the plaintiffs here. And if I can state that burden completely. They must prove here that the City, not individual officers, that the City violated the court's orders at ECF 34, 42 and 110. They must prove that the City's actions went beyond substantial compliance. They must prove that the City's actions, not the individual officer's actions, that the City's actions were not based on a good-faith and reasonable interpretation of that order.

And they must prove each of those three elements by clear and convincing evidence, evidence that would lead you to a belief or conviction that is highly probable that the factual contentions in their materials are true.

We believe that is the burden that is applicable to this particular hearing.

THE COURT: My next question, counsel, is -- and I asked the same of Black Lives Matter's counsel -- what's the City's interpretation of the phrase, "Necessary, reasonable, proportional and targeted action to protect against a specific imminent threat of physical harm to themselves, or identifiable others, or to respond to specific acts of violence or destruction of property"? Again, language that comes from the preliminary injunction order.

What's your interpretation of what that's supposed to mean and the scope?

MR. CHRISTIE: Thank you, Your Honor. That's an excellent question and it certainly goes to the heart of this matter.

This court, in crafting those orders, was very, very careful in recognizing that you were striking a balance. And the balance that you were striking -- and this is from ECF 34, if I may reference it, because I think it's highly applicable here. And this is at page 2 of your order. "Police cannot interfere with orderly, nonviolent protests,

because they disagree with the content of the speech. At the same time this court must balance these interests with violent offenders that choose to disrupt constitutionally protected activities."

The other thing -- and I'm answering the question, but I want to provide this context -- the other thing the court recognized in its initial order, and this is the court's language: That to protect person and property, police officers must make split-second decisions, while often in harm's way.

I believe -- we believe that statement is very profound, given the four events that they have selected to put before you in this motion. Because we believe that every specific instance of conduct that plaintiffs have focused on, including those highlighted here in argument today, are in circumstances where it is exactly what the court recognized, police officers making split-second decisions while in harm's way.

And that's a critical distinction. Because contextually, this court's language fashioned in its order, was in the context of peaceful protests. Without exception -- without exception, the uses of pepper spray and blast balls, which are now, as I understand the concessions, the only two less-lethal weapons that are the subject of this hearing, were in the context of police response to violence. And that

violence, as the court has highlighted in its questions, is not always easily identifiable as a person immediately in front of the officer.

And so what is necessary, what is proportionate, those are all contextual to the split-second decision, that the officer makes that decision.

So, if a police officer can respond to a threat of force, violence against them, immediately in front of them, then they need to, as much as reasonably possible, target the individual directly in front of them. That's clear. We believe they've done that.

But what is also clear from this court's orders is that if it is not reasonably possible to use proportionate force against someone that may be deeper in the crowd throwing a rock, throwing a water bottle, which is a felony, it is an assault on a police officer, that if an officer can't get to that person, the question then becomes, what tools are available to them?

And in this case pepper spray is not going to get you deep into the crowd. Crowd movement is officer and public safety, because when a crowd is moving they cannot formulate attack plans the way a stationary crowd can. That's uncontested. That's set forth in Lieutenant Allen's declaration. He explains exactly why and under what circumstances blast balls are used.

So, to answer your question, it is contextual. And that's why we provided the court with not just the reports, which, again, in draft form, almost without exception, the officers describe -- because they're held accountable to describe -- how and why they used a less-lethal weapon.

So what we ask this court to do in the context of this motion, given the plaintiffs' burden, is to look at the standards you articulated in your order, in the context of peaceful protests, and evaluate their application, where almost without exception, these are in situations where loud dispersal orders have been given.

When a dispersal order is given -- and those orders are not being challenged in this proceeding -- when a dispersal order is given, it is illegal to stand in place. It is illegal to form a phalanx line with shields and umbrellas. It is illegal to hide behind a dumpster; because you create a danger, an element of surprise. It is illegal to not move.

And walking backwards at a slow pace, in a phalanx, so that people deep in the crowd can continue to assault officers, throw, lob things over the shield line in front, that is not dispersement, consistent with the law. And so that is the context of virtually all the force applications that we're talking about here.

I know we'll address the initial officer entry into the crowd on September 7th. I'll wait for your question on that.

Thank you, Your Honor.

THE COURT: Let's go date-by-date, counsel, protest-by-protest, just as I did with Ms. Nowlin.

MR. CHRISTIE: Okay.

THE COURT: Let's start with August 26, 2020. There we have the benefit of Officer Claxton's report. Now, background or context, which I'm sure you're quite familiar with, Officer Claxton said that he threw the blast ball because a protestor threw two unidentifiable items toward the officers and that he threw it at the protestor.

Assuming that what he stated is an accurate representation -- because I have to be honest with you, this is one of those dark videos at nighttime that was difficult to see with clarity exactly what took place or what was coming from an incoming standpoint -- but as I said, assuming that Officer Claxton's representations are accurate, that he did, in fact, observe a protestor throwing things at Seattle police officers, is it your position that he was entitled to be able to throw that device deep into the crowd?

MR. CHRISTIE: Thank you, Your Honor.

Very specifically, we believe that Officer Claxton's deployment was appropriate and consistent with the court's order, under the circumstances, where a dispersal order had been given and they were trying to move a crowd, as described in his report.

1 With the court's permission, the specifics of Officer 2 Claxton's deployment is something that Mr. Miller has focused 3 on in his preparation. And if it's okay, I would like to 4 yield to him to answer that question in more detail. 5 THE COURT: Let me ask you one more question --6 MR. CHRISTIE: Ask me as many as you like, Your 7 Honor. 8 THE COURT: I'm trying to keep it in segments of who 9 I am asking questions of and avoid toggling back and forth. 10 One of the things you raise, counsel, is that the court must 11 fuse the *Monell* analysis from municipal liability with the 12 civil-contempt analysis. My experience, counsel, is Monell 13 is applied only in the context of violations of 1983 civil 14 litigation. Are you aware of any court that has fused the 15 Monell analysis from municipal liability with the

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civil-contempt analysis?

MR. CHRISTIE: That's a great question, because, believe me, we looked. And in our response brief we provide the best authority that we could find. And it was not exactly in this -- in a contempt proceeding. It was with respect to an initial motion for temporary restraining order.

But let me, if I may, comment just a bit further on that, Your Honor. There has been nothing cited by our friends on the other side that would instruct this court that it is not to use the *Monell* standard. And if I may illuminate that

just a little bit. The reason we are here is because of a lawsuit that has only been brought against the City. This court's initial temporary restraining order was premised on a legal determination that there was a substantial likelihood of the plaintiffs prevailing on the causes of action that they articulated in their complaint.

By definition, the legal framework for a claim against a city under the Federal Civil Rights Act, whether you're asserting First Amendment or Fourth Amendment, has to be under the *Monell* analysis. It has to be.

And so what they're asking this court to do, which I submit is just, respectfully, incorrect, is ignore the legal framework that got us here. Because, again, we're only asking for -- they're asking only for the City to be held in contempt. And so what we believe, given the way that we got here, that what has to be shown is that they need to demonstrate a violation of the orders on the part of the City, by showing that either the officers were acting consistent or pursuant to an unconstitutional policy or custom, that that was the moving force behind their action, or they need to demonstrate that the City was deliberately indifferent to an obvious need to better train or supervise its officers.

We think that focus should be on what the City did, again, because this is a federal civil rights claim premised against

the City only.

If their argument is that these isolated events, as they've articulated, are indicative of a widespread deliberate indifference on the part of the city, to making sure its officers knew and understood your orders, then they should make that argument. Because that is the only way, we believe, that they can get to a contempt finding against the entire city. And we submit, based on this record, that rather than deliberate indifference, there is deliberate persistence on the part of the police department in making sure it's officers understood these orders.

Without dispute, every one of these officers, every officer in the Seattle Police Department, received your orders. And we provided you with details about the briefing materials that are received on every one of the four days in question, which include a detailed description of the rules of engagement with respect to these less-lethal tools -- so, a longwinded answer, I apologize for that, Your Honor -- we do believe these, factored in here, we don't have a specific case that articulates that, nor do they.

THE COURT: And you agree, counsel, that nowhere in the *Monell* case itself is there any reference or analysis in a contempt proceeding, correct?

MR. CHRISTIE: That is absolutely correct, Your Honor.

1 THE COURT: All right.

I'm not sure if Mr. Miller wanted to jump in right now, because my next question was going to go to the August 26th issue of blast balls.

MR. CHRISTIE: I'll yield to him, Your Honor. And he can speak to those issues, particularly.

THE COURT: All right, Mr. Miller, it's your turn.

Talk to me about August 26th.

First of all, do you have any idea, from your review of the records, how many blast balls were deployed on August 26, 2020? The plaintiffs in this case have articulated and identified a number of blast ball references. What's the City's position on the number that were deployed on that particular day?

MR. MILLER: Your Honor, on August 26th there was just one by Officer Claxton, which you have just asked about earlier. Are you referencing September 23rd, perhaps, where there were numerous, about 25?

THE COURT: Well, I'm looking at, I think Black Lives Matter says that a number of blast balls were deployed that night, reference to Docket No. 152, at page 5. And the City's footage of that night only addresses one blast ball, and that's in reference to Officer Claxton. And that's out of Docket 145-1 at pages 3 to 4. So that's the specific context I'm looking at, counsel.

MR. MILLER: Your Honor, I reviewed -- there were about 80 body-worn videos from that evening, the average length of which was about an hour and fifteen to an hour and a half. I was able to review about 60 of those. You start seeing the same footage, just from a slightly different perspective of a different officer. There was only one blast ball deployment on August 26th, that was either reported or seen in the video.

Now, in the compilation video, that's Exhibit A to Mr. Christie's declaration at Docket 145, we show the same deployment from a few different angles. Notably is the angle from Officer Cage's body-worn video, which is at 109-42 of our compilation at Docket 145, Exhibit A.

And that shows that Officer Claxton deployed that blast ball completely appropriately, consistent with his training and consistent with this court's order. He had seen two spherical objects thrown from a subject in the crowd. He describes in his report how he was deploying the blast ball to target that individual, to disrupt this assaultive behavior.

And that is critical, in the context of all demonstration management, and what has been somewhat glossed over by Ms. Nowlin, which is, the point of blast balls is not simply to move the crowd. You move the crowd because you need to disrupt these violent acts. Blast balls are the most

effective way to do that. Each and every officer on

September 23rd articulates that their blast-ball deployments

were in response to projectiles and assaults on officers.

And that is their proper use.

And she was unable to identify one blast-ball deployment on September 23rd that she thought was improper. I think that's quite notable.

But going back to August 26th. Officer Claxton's deployment is clearly articulated. And there's nothing in this record that disputes the propriety of that.

Now, what happened was, he had the intent of deploying it at the subjects who threw the two spherical objects.

Unfortunately, due to the fact that these protestors are now using shields along their lines and they're forming what is literally a hardened line with shields, making it impossible not only for police to get in and perhaps arrest a suspect, but also to see projectiles coming at them, and it also defeats their OC, as Captain Allen and Lieutenant Brooks have both described in their declarations.

So when Officer Claxton deployed the blast ball, it actually bounced off a shield. The only people affected by it, and you'll see that in the video of Exhibit A, were the officers. It deployed right at Officer Claxton's feet. No protestor was adversely affected, at all, by that blast-ball deployment. And it had its intended effect. The space was

created. And that was literally the last force incident of that evening.

After that, the crowd continued to move down Harvard, and there were no further contacts, attempted arrests, no further OC deployments, and no blast-ball deployments.

THE COURT: Counsel, what's your interpretation of when officers are permitted to use blast balls in open-space areas?

MR. MILLER: And, again -- and we saw some examples of that, where they're doing that in response to threats and assaults. And as this court observed in its order, Docket 110 at paragraph 5: If blast balls are used for reasons consistent with this order or the court's preliminary injunction, but directed to an open space near the target individual, the City shall not be liable.

And, you know, this is not a perfect science, right?

We've got officers that are virtually throwing a non-round object. Blast balls are not perfectly round, so they're not predictable in which way they bounce or deflect once they hit the ground. But they are effective tools, and they're the best tools that our department, who manages more demonstrations than perhaps any department in this country, have found that these tools are the most effective and least intrusive way to affect crowd movement, which is a training tactic for preventing ongoing assaults.

So, by the time we have blast balls deployed in open spaces to move crowds, that is because officers are taking projectiles, they are taking bottles, there are fireworks thrown at them, as we've seen on September 23rd, and they may deploy to those open spaces to affect that movement to disrupt those assaults.

So it all goes back to disrupting the assaults. It's not throwing blast balls for the sake of just moving the crowd for the heck of it. It's to move the crowd to prevent ongoing harm to officers.

THE COURT: Counsel, in the use of those blast balls -- and I don't want to use this term, but I think it's the most helpful and descriptive term -- is the collateral consequences of using the blast balls against the peaceful protestors. And, if you have the peaceful protestors, but you have the one who is engaged in throwing these types of devices, what happens when the peaceful protestors are collateral consequences or collateral damage, I should say?

MR. MILLER: Well, backing up before that. In each of these instances, on these evenings, dispersal orders had been given. So we have Lieutenant Brooks and Captain Allen who did a really, really good job of explaining to the protestors, not only that this was no longer a lawful assembly and they needed to disperse the area; they would give them direction, leave the area -- and Captain Allen, I

think, even gave direction on where to go. Anyone who is remaining on that scene after those lawful orders are given is not there lawfully.

Now, I know there's a distinction between not being there lawfully and committing violent assaults. But the officers -- I mean, these tools, the blast ball cannot distinguish between someone, you know -- the quote-unquote nonviolent person might be right next to somebody who just threw the device. It is incumbent largely on those people, to move. If they see people committing assaults, they need to vacate the area, as ordered by the police.

And this court's order recognizes that it's not always possible to affect the deployment directly at the person. That's why it's "to the extent reasonably possible," is the language used in paragraph 7 of this court's order, Docket 110. But that does not -- the fact that someone might be incidentally adversely affected by one of these tools, does not mean that the force used was unreasonable.

THE COURT: Let's talk about what I would talk about as not collateral consequences, but let's talk about people that are actively engaged in trying to help protestors, and when you talk about the de-arrest situations. And you've seen the videos. I recall one where I believe a woman was wearing blue hospital garb, that was by Seattle Central Community College, that is one that immediately comes to my

mind, her -- or many other times individuals are going in to aid of the other protestors, and they're trying to pull that individual away. Are you suggesting that those type of circumstances would justify more aggressive action by the police? Is that a specific imminent threat that would warrant or justify an escalation of dealing with those individuals?

MR. MILLER: It absolutely can be. And, again, it would depend on the circumstances. But by de-arresting, a number of things are happening. You are interfering and obstructing with an officer's lawful duties of arresting somebody. You're also arguably assaulting those officers. You're rendering them vulnerable to further assault or attack, by diverting their attention away from the subject that they're trying to arrest. It creates the *Graham*, tense, uncertain, rapidly evolving situation.

People are not lawfully allowed to de-arrest someone when police are contacting them. That is simply not permitted. And depending on the circumstances, it would be entirely appropriate to use a short burst of OC spray, for instance, to prevent people from getting too close. And we saw that on August 26th where, when the officers moved in to arrest the laser-pointer subject, a number of people came in and started de-arresting. And that was why we saw a number of people going to the ground and being arrested, because they were

actually de-arresting and interfering with the lawful process of arresting somebody.

Now, these declarants may not have known that that's why the police went in, is kind of entirely the point. The analysis has to be based on the totality of the circumstances known to the officers. And that's what we've provided you with our use-of-force reports and the videos. The protestors that are there don't know that gentleman was shining a green laser in the officers' eyes, and the officers had been planning to arrest that person. So when they move in to arrest him, it looks sudden, unprovoked and unplanned. That's not what it is. It's a targeted move to get in and get an individual into custody for a felony crime.

THE COURT: Let's transition to September 7th. And I'm assuming, as I'm going through these dates, Mr. Miller, that we're going to continue to stay with you; is that correct?

MR. MILLER: Mr. Christie was prepared to speak to September 7th. I hate to keep juggling.

THE COURT: That's fine. I just want to be clear who's addressing the court.

Mr. Christie, on the September 7th protest, is it fair to say that on some occasions Seattle Police have used blast balls to stimulate crowd movement or to steer protestors in certain directions? Would you agree with that or not?

MR. CHRISTIE: I believe that what you can see in those videos, and you can see it on September 7th, since we're speaking of that, there were clear deployments of blast balls in open space, as officers were moving the crowd southbound on Fourth Avenue and getting them to turn to the east.

They're clearly articulated in Sergeant Didier's report, which was mentioned in the opening remarks by counsel. And I invite the court to look at that. Because if you look frame-by-frame at the moment of his deployment, what you will see is that following the near miss, frankly, the near miss of Ms. Chen -- she became very close to being harmed or killed by that Molotov cocktail that exploded in the middle of the street -- following that, there is elevated concern on the part of the officers about the safety of the entire group.

And you can hear it in the tone of the voices of the officers in the body-worn that we've provided. And they are actively trying to move the crowd more quickly. And they are trying to get them to turn east. And, yes, there are blast-ball deployments in open space, completely consistent with this court's order, paragraph 5, as Mr. Miller mentioned.

So, yes, there are, Your Honor.

THE COURT: Now, does that comply with the court's

order concerning pushing the crowd not being an authorized use for those type of devices?

MR. CHRISTIE: I believe -- we believe it fully complies with the order; and I'll tell you why. The order was crafted in the context of peaceful protests. And the order specifically took on this issue of -- in fact, it was in the last order by the court, part of the clarification order at 110, if there's been a declaration that it is an unlawful assembly, that's spoken to in paragraph 7, what you say is, "Does not exempt the City from its obligation to comply with the order. And it requires officers to be reasonable, necessary, targeted and proportional, to the extent possible."

The deployments that you're now talking about and what we see on September 7th, are all deployments after a lawful dispersement order had been given. And to the maximum extent possible, what the video shows are deployments in open space. There's one particular deployment that really caught my eye, when I read the plaintiffs' reply brief. They accuse Sergeant Didier of throwing a blast ball into a crowd.

And I looked at that very carefully. What you will see -and I'll try to give the court a time stamp on that -- what
you will see is a deployment in open space. In particular,
it's in a parking lot of a fast food restaurant. It is a lob
shot that goes over the heads of everyone. I believe that

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    you will see it at time mark 29:04. And it's described in
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    his report, which is at Exhibit 146B, on page 283 of 303.
    It's a perfect example, I think, of what I'm trying to
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    highlight by way of answer to the court's question.
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             THE COURT: Can you give me that citation once again,
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    counsel?
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             MR. CHRISTIE: Yes, Your Honor. If you look
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    specifically at -- so, what the plaintiffs claimed, they
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    claim at 28:12 -- so I'll give you that time mark -- their
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    statement says: Showing Didier throwing blast ball into the
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    crowd after he asked who threw a rock? And another officer
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    responding he did not know. What the video shows is a very
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    purposeful deployment. If you look, the precise release
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    point of his deployment is at 28:28, time mark. You can
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    actually hear the blast ball rolling on the ground before it
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    detonates. It detonates, as best that we can determine, in
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    front of the crowd. It had the intended effect, in that the
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    crowd started moving.
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        There's a second deployment -- and let me give the cite to
    that, Your Honor. And I'll repeat the cite I gave earlier.
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             THE COURT: Now, this is September 22nd, right,
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    counsel?
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             MR. CHRISTIE: This is on September 7th, Your Honor,
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    yes.
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THE COURT: Okay. All right.

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MR. CHRISTIE: At 29:04 on September 7th you will see him lob a second blast ball that lands in an open space in this parking lot of this restaurant, as I'm indicating. And he describes that on page -- again, this is Exhibit 146B, and it's on page 283 where he describes that.

This is what he says -- to complete this he says, "I was pepper sprayed, possibly bear sprayed by a member of the crowd. The crowd began throwing rocks. I deployed blast balls to move the crowd. I believe I used two blast balls at this approximate time. Due to officers being in front of me and the way protestors were linking shields, I used an overhand lob deployment. I did this to ensure the blast balls were directed at the appropriate individuals." Again this is not perfectly written because it's a draft report. "Both blast balls went off while on the ground."

So that's Didier's deployment of blast balls.

THE COURT: Well, counsel, let me ask you a question.

Unless you have an officer that has Russell Wilson skills

with a blast ball, how does he know the accuracy of where

that blast ball is going?

MR. CHRISTIE: I would say this: No one that hasn't been trained is authorized to even carry blast balls. Every officer with blast balls has been trained.

Now, none of them are Russell Wilson, but they have been specifically trained on how to deploy them, the method of

deployment, and how best to control what is -- as Mr. Miller pointed out, and I think you can't argue otherwise -- is an imperfect round sphere for deployment.

So what they do know is that, as Mr. Miller pointed out, the purpose of a blast ball, it's certainly not to punish someone, as mentioned in the opening remarks. And, frankly, if a police officer from Seattle is using a blast ball to punish someone, he's not only -- he or she is not only going to be held accountable, that would not be consistent with this court's orders. Punishment is not what we're talking about here.

But blast balls deployed as close as possible to a targeted individual that's throwing something, that's a proper deployment. And we think it's a targeted, necessary deployment, proportionate, consistent with the court's order.

THE COURT: Counsel, you referenced officer training. According to the police, either crowd-control training, the crowd-control management component of the training manual, what does that manual direct or provide in terms of how an officer is supposed to deploy or use a blast ball? Does that permit an overhand throw, a lob, rolling on the ground, or what's that training manual specifically provide for?

MR. CHRISTIE: Your Honor, with the court's permission I'd like to hand this back to Mr. Miller, who is more conversant with the details. I'm quite conversant, but

I'd rather have him speak to it more directly, if that's appropriate.

THE COURT: That's fine. Mr. Miller?

MR. MILLER: Your Honor, the manual says the preferred deployment is underhand. However, it acknowledges that there are circumstances, largely the ones that we're seeing in each of these nights that are at issue here, where an overhand deployment is not only permitted, but necessary, in order to get the blast ball, either over the police line in front of the officer deploying it, or deeper into the crowd to target the individuals that are throwing projectiles.

And part and parcel with that is the point, in response to your earlier question about just using a blast ball to move the crowd, as I mentioned earlier, the crowd movement is to prevent the assaults. So the blast-ball deployment is used to move the crowd in response to assaults, to prevent further assaults from happening.

So it's not just moving a crowd to move a crowd down a road for the sole purpose of making people walk. The deployments of the blast balls are to keep the crowd moving, which in and of itself prevents further assaults from happening. It lowers the likelihood that someone is going to be able to stop, set up, pull a rock up from the ground, take something out of their backpack, like a Molotov cocktail,

light it, and throw it at the police.

The police have found, over years of managing demonstrations like this, starting with, you know, Mardi Gras even, or May Day 2012, or May Day 2015, when things got quite violent, that movement is safety. It's safety for the protestors, including the peaceful protestors, and it's safety for the officers and general public.

And the reason that is so is because, when they're moving, they cannot formulate plans, they cannot stop, pick objects up and throw them at police. So you keep them off balance, you keep them moving to prevent the assaults. And that's why blast balls are used in that regard. And they're far more effective and far less intrusive than alternate means, like batons and the like.

THE COURT: This takes us to September 22nd, then, counsel. And, looking at the video that you provided, and I'm looking at the context -- or I think the timeframe is 27:55, my numbers might be slightly off, it's hard to stop it precisely where they begin -- but if my understanding is correct in viewing that section, is that someone throws an object, I think Mr. Christie referred to this earlier, and you can hear an officer say: Who threw it? The other officer indicates, I don't know. And then, thereafter, two officers hurl blast balls into the crowd.

Does that comport with the training of law enforcement

officers that if you hear or heard someone say that somebody threw something, you don't know who threw it, and you start hurling blast balls back into the crowd? Is that a specific imminent threat that you're targeting, or is that just retaliation or a retaliatory move?

MR. CHRISTIE: Your Honor, may I speak to that initially, because I did make comment on that. But that was in the context of something on September 2nd, or September 7th. And so if we want to talk about September 7th, I can speak specifically to that event.

The citations that I just gave to you in my last response, by Sergeant Didier, are his deployment of two blast balls following that remark. And in both cases, those blast balls were deployed purposefully, as he describes.

To answer your question, which is a bit hypothetically, respectfully, but it would not be -- in isolation of other events -- it would not be appropriate to effectively try to retaliate against someone with a blast ball.

However, a person throwing objects at police to the extent that they could be targeted and disrupted and forced to move by a blast ball deployment, that would be appropriate, and we believe completely consistent with this court's order.

And as Mr. Miller mentioned, and I want to highlight that here, these objects create space, they create separation.

Without space and separation between police and individuals

that are using violence against police, without that, they are left in close quarters where they are now left with either OC spray, or batons, or fists. This elimination of this key tool, that is one that creates space by definition and makes the separation that I'm talking about, it necessarily fosters close-quarter contact, which police know to be the most violent, most dangerous, to not only those that are peaceful, but to those that are actively resisting the officers, and certainly to the officers themselves.

THE COURT: Counsel, we're almost at 10:30. And I know, despite the capabilities of our outstanding court reporter, Debbie, I don't want to exhaust her, because a lot of people are talking, she's the only one typing. So we'll take our traditional recess for 15 minutes at this time. We'll resume at 10:45. We'll be in recess.

(Recess.)

THE CLERK: Is everybody ready to proceed? All right. I will let Judge Jones know. Thank you.

THE COURT: Counsel, we are all back on the record. From my observation of the screen, it appears that all the parties are present as before.

And, counsel, I want to go back to September 7th, just for a couple more questions. We made reference to Ms. Chen, and also the woman who was in the -- wearing the black hoodie.

And maybe these are questions I asked of Ms. Nowlin as

opposed to the City. And I'm talking now about the use of the spray. And, for example, the use of the spray, the pepper spray, there's a woman, and I think this is at 24:13 on the exhibit for September 7th, there's a woman in a black hoodie, and I describe her as having a black cell phone. And she seems to be moving in a lateral fashion across the police line, but some distance behind the protest group as they were moving forward. And she is sprayed.

I see, I believe it's at 24:26, when the woman who is identified as Ms. Chen also has a cell phone, I believe it's a white cell phone -- it helps me remember what I was looking at -- and Chen is moving across, again in a lateral movement, across the police line. Again, a little bit of distance.

It's difficult for me to tell how far from the police line and how far back from the protestors. But nonetheless, there appears to be distance from both of those. And yet both of them appear to be blasted with pepper spray. And the only thing that they have in their hand at that time is just their cell phones. And there doesn't appear to be any aggressive movement by them, and the action that they took was not moving fast enough.

So, I'm asking the City, your response to the justification in those two instances?

MR. CHRISTIE: Thank you, Your Honor. I'll speak to that, very specifically.

What you see at -- and I'll give time references as I answer this.

THE COURT: That's helpful.

MR. CHRISTIE: I do have it cued up, if the court wants to watch any. But I want to be respectful of time and efficiency. At 24:07 in the video you can hear Officer Didier telling people -- yelling, "Move back." And he repeats this. And what you see, with respect to the woman in the hoodie, and this is obvious not only from his camera, but it is very obvious from the surveillance cameras as well, she is completely alone in not getting back. And to the contrary, she moves -- and you can see her do this -- she rushes directly up towards Sergeant Didier, with his line, as he is moving forward with other bike officers and telling people, exhorting people to move back.

So, objectively, I don't know what's in Officer Didier's mind, because I can't read it. But what I can see objectively is that she is the only person at that point that is not doing what he is telling people to do, and she rushes into him.

That is a specific threat to the officer. It detracts his attention from directing his troops in a movement. It is necessary at that point to get her to move back, exactly what he is demanding she do. And there isn't any question about the lawfulness of that order. She needs to get back. She

rushes in and she is pepper sprayed. It's a short burst, single burst. And you can tell she's close, because you can see how the condensed stream makes contact with her.

At 24:17, Ms. Chen rushes, along with some other people, to that person in the hoodie that had taken a few steps back and fell down. Didier again yells, "Move back."

At 24:23, Didier has twice more yelled, "Move back." Some of the crowd complies. But Ms. Chen stays squarely in front of Sergeant Didier. And this is significant -- from his perspective, I submit, and for assessing this -- no one is behind her. Nothing is preventing her from moving back. This isn't one of those scenarios where, I'm moving as fast as I can, but I can't move fast because there are people behind her. She is standing alone.

And I'll make this point, Your Honor. At 24:23, this is many seconds after she makes the statement, "I'm moving. I'm moving." So his application of pepper spray to her is disconnected in time to her statement, "I'm moving. I'm moving." That was quite a bit earlier.

She takes a step towards Didier to film, at 24:24. And there's a still shot of that, that we actually included in that video for that day.

THE COURT: I saw that, counsel.

MR. CHRISTIE: And, again, if you look at that still shot, there is nothing behind her. Everyone else has turned

and is moving away. She is the only one facing Sergeant

Didier. And she is squared up in his view. And that's very obvious, not just from his perspective, but from her video as well. You can see. He is full frame. So, there is a burst. That burst is targeted. It only strikes her. And the strike that you can see, the first strike is at 24:28.

Now, if I can make some comments about Ms. Chen's video. Chen's video shows her move to stay close to Didier. She does not move back, but she comes up from where the other protestor had gone down. That protestor can be seen moving -- well, again, the protestor in the hoodie could be seen moving directly towards him.

But back to Ms. Chen. She does get a micro burst. If you look at the following time increments between 25:18 and 25:20 on her video, at 25:18 there is a command, and you can see his mouth moving, Didier is commanding, "Move back." And she does not move. That's clear from her camera. At 25:19 he deploys a burst. And at 25:20, you can tell how close she was, because the burst is so targeted and so concentrated, that her screen goes yellow/orange at 25:20.

So, the burst lasts less than a second. She did then move back. And he does not deploy any more OC at her, because she complied and moved. So that is a targeted, necessary, appropriate application of pepper spray under the dynamic circumstances presented.

1 THE COURT: Thank you, counsel.

And just one more time, counsel. On the September 22nd situation, is it your position -- I'm asking this question, because Lieutenant John Brooks said that he ordered the deployment of one blast ball to create separation between the officers and the crowd. That's Docket 148 at 19.

My question is, is creating separation an authorized use of that type of equipment, under the orders?

MR. CHRISTIE: Your Honor, with the court's permission, I'd like to have Mr. Miller speak to that, so we're not double teaming. I won't give any answer, I'll stand on his response, if that's appropriate.

THE COURT: That's fine. Mr. Miller?

MR. MILLER: It absolutely is, Your Honor.

He needed to create that space due to the imminent threat posed by these individuals who are now surrounding a police car, shining not only bright strobe lights into the driver's eyes, but also laser pointers into the driver's eyes. That endangers the driver, the pedestrians, the protestors themselves. It posed a serious life-safety threat. And in response to that it would be completely consistent with SPD policy and this court's order to deploy one blast ball to create the separation.

Again, it goes back to the mantra that space is safety.

And in this case it's safety between a moving vehicle. This

is a phenomenal event, in many ways, where people are surrounding a police car and taking active steps to actually make it difficult to operate that car. That is, in and of itself, a very dangerous situation that demands a response to stop it. They were not listening to commands to stop.

And what's telling is Lieutenant Brooks advised them over the PA that he was going to authorize the deployment of a blast ball. So there was a clear warning to these people, get away from the car or there will be a blast ball. They had the opportunity to leave. They didn't. One blast ball was deployed. And contrary to the angle shown from the plaintiffs' video submission, it was far away from any of the people. It detonated in the air, some 10 or 15 feet past the people around the car.

So there was no adverse impact on anybody from that. And it achieved its intended purpose. As soon as it detonated, the protestors left the car alone, and no more force was used.

THE COURT: Now, again, counsel, I'm not condoning by any means or justifying the action of the individual who had the -- I believe it was a strobe light into the vehicle, I don't know that there's any allegation that was a laser. So, operating on the assumption it was just a strobe light, and I think you agree, my question is: Was this not a hazard of the police department's own making? In other words, the

close proximity of how close they decided to trail behind the protesters to create this situation to justify the hurling of this type of a blast ball?

MR. MILLER: No, it's not. And the reason for that is that the police were following the protestors, but they then turned -- and you'll see in the video, the car is backing up, it is trying to create space. And it's moving slowly and deliberately, for the very obvious reason that they don't want to move quickly and risk running somebody over, inadvertently. But they had been following them, as they were lawfully able to do, and providing PA commands, telling them what they want the crowd to do.

But then the crowd turned back on the car and took an aggressive posture towards the car, prompting the driver to start backing the car up, again, trying to deescalate this situation, and appropriately so. But it wasn't working.

So the next step, failing that deescalation, was to use one targeted blast ball to disperse this crowd.

THE COURT: And, again, counsel, this may be in kind of the same line. If the officers had essentially sandwiched the protestors from the front and the rear, wouldn't that mean which ever direction the protestors tried to walk, they would be encroaching on Seattle police officer vehicles?

MR. MILLER: Well that, in a vacuum, possibly. But that's not what occurred here.

As you can see in the video, there's plenty of room for these people to disperse, to their left, to their right, or behind them. There's no vehicle crushing them up against the vehicle that's backing up, from which the video, Exhibit F, is shot. I believe that's Exhibit F to Lieutenant Brooks' declaration.

THE COURT: Okay. And then the last thing I want to cover, the last protest, counsel, is September 23rd.

In your count, how many blast balls were used on September 23rd? This isn't a hide-the-ball question, because I'll indicate that there are nine use-of-force reports for the balls that night. And my question is really specifically designed to find out where the corresponding body cams or video footage for these deployments are, and were there more blast balls on the 23rd, in your estimation, than just the nine from the reports?

MR. MILLER: No. My understanding as we sit here today is that all the blue team reports that have been submitted, are all the reports that document using blast balls, and those are all the blast balls deployed. So that count from those reports -- I didn't actually tally it -- but I have them listed, and I can take a moment to tally it up, if the court would like. But you may have already done that.

But there were a lot of noises and explosions. And in our video compilations, obviously there's repetition, because

it's the same events shown from different angles. But what plaintiffs failed to account for is the number of fireworks, signs slapping down onto the payment, there are other things making loud noises, other than blast balls, during this very chaotic event of September 23rd.

THE COURT: Counsel, I'll give you the chance, why don't you go ahead and count up the number of blast balls.

And I'll give you the time.

MR. MILLER: I have 32, total.

THE COURT: Go ahead.

MR. MILLER: I was just going to clarify, early on in her argument, I think it was one of the first points

Ms. Nowlin made, she stated that Officer West in his blue team report, which is at 146-4, page 94, did not account for two of his blast ball deployments. And that is not accurate. At the top of page 94, he states, "In all I deployed about five blast balls."

And on the prior page he had given specifics with respect to the first three of them. And he said, "In all, I deployed about five blast balls in the area to defend officers and address the suspects that were assaulting or in the middle of the act of assaulting. The deployment of the blast balls seemed effective moving the suspects south, until they regathered at the end of the street. Also during this movement I witnessed large rocks, bottles, fireworks, being

thrown towards myself and officers at the scene."

I apologize to the court reporter for reading that a little bit fast. But he clearly articulated in that paragraph why he deployed those blast balls. They were all in response to projectiles and/or assaults on the officers with objects.

THE COURT: Again, counsel, this is in the context of September 23rd, and some times it beyond this area, the video evidence reveals that on several occasions officers threw the blast balls, but that was several moments after removing the pin. And on some occasions it looked like the officer was struggling to even get the pin out. Then they would throw the devices overhand, deep into the crowd, and then immediately turn away. That question specifically is about the 23rd.

My concern is, if the language of the court talks about the imminent nature of the activity, and an officer has the time to pull the pin out, or is fumbling in trying it get the pin out, then holds onto the device for a period of time, it's almost -- I don't want to get into the analogy of malice aforethought, how much time do you have to think about something before it becomes intentional, with ill intentions -- so my question is, if he held onto the device for a period of time and had a chance to contemplate: Do I need to throw that, and then throws it, is the circumstance

really that imminent to justify it?

MR. MILLER: I would say yes. And the fact that the officer holds the blast ball and doesn't deploy it, you know, if there's a struggle getting the pin out, which can happen, these are difficult fuses to manipulate where they've got very solid pins that are in, and the ends are bent out, so sometimes the officers have to manually pinch the pin then pull it. That shows restraint and it shows compliance with the court's order. Because they're then waiting to see if the attacks continue.

And, again, on the 23rd, this was a dynamic situation.

Officers are taking projectiles, particularly from about

11:43 p.m. onward, in such an incessant and continuous

fashion, there is no stop to it.

And so the officer, when they pull the pin, if they do wait, they're waiting to see, perhaps, if they can get a visual -- if they can visually acquire the person who is throwing it. So that might account for some delay. Or they may say: Okay, I've pulled the pin, I'm not taking an object, they seem to have abated momentarily. They wait. Another projectile comes, then they deploy.

So, waiting does not equate to malice aforethought, as you phrased it. It actually is quite the opposite. It amounts to discipline, following training, and following this court's order.

application to what the officers were confronting before they threw the blast ball -- and in this particular occasion I looked carefully to see if I could see what the incoming projectiles were -- when the officer finally got the pin out and was holding onto it, I didn't notice or observe any incoming activity or projectiles coming towards the officer. And I'm looking specifically at around the 49:25 and 50:10, in that arena, of that video, because it didn't look like the officer was necessarily looking or targeting, but he had more than a moment in time to think about what he was doing.

But if there wasn't any current or simultaneous activity, and I couldn't tell from the officer's facial reactions, or body gestures, or anybody flinching at the moment, which would indicate, this is the reason why the officer threw the ball, or the blast ball, wouldn't that be a violation of the court's order, in terms of the indiscriminate throwing of it?

MR. MILLER: No. And the court must bear in mind that these body-worn videos are at chest level. It's a camera mounted at the officer's chest. It does not necessarily capture everything in that officer's field of vision. In fact, they've got quite a limited field of vision. So just because something doesn't show up on the camera, it doesn't mean that the officer didn't see something, perceive something, and react to something. And

that could have been, you know, the blast ball that you're talking about could have been a deployment where somebody threw a projectile in the opposite direction, on the other side of the road towards a different officer, either to the officer's left or right, the officer saw where that came from, and deployed the blast ball in response to that.

It might not have showed up on that officer's body-worn, but that does not mean that that blast-ball deployment was not in response to an imminent threat of serious physical harm or property damage.

THE COURT: All right. Counsel, that covers all the specific questions that I have. But I want to give you the opportunity, if you wish, or co-counsel wishes to add to the record. I think I've covered a lot of ground. But if there's another area or other argument that you'd like to make, I'll extend the same to you as I extended to Ms. Nowlin.

MR. CHRISTIE: Thank you, Your Honor. I'll pick up the mantle at that point and appreciate the court's indulgence with time.

If there's not going to be any follow-up, I guess I will do what I would call my kind of wrap-up. It sounds to me that's kind of what the court is asking for at this point. Is that accurate?

THE COURT: Counsel, I know time is always of concern

to a court, but these are important issues. And they're of significant importance. You notice that the court did not put time limitations on the lawyers. The court appreciated the fact that both parties agreed to submit this by way of declaration. So I don't want you or Ms. Nowlin to feel that you are being pressured, or rushed in any way to be able to make your argument to the court. This is your chance to make your argument. And I want to give you the chance to do that. I've asked a lot of questions. I've covered a lot of ground. But I want to make sure that when you leave and close this Zoom call, you can say: I made all the points I needed to make.

MR. CHRISTIE: Thank you, Your Honor, for that clarification.

I will start with this statement, which I think is quite clear: The case that I cited to you, the Labor Community Strategy Center v. Los Angeles City Metro Authority case, that's a 2009 case, that makes reference to the Dual-Dec decision. In our view, that case decides, definitively in the Ninth Circuit, that substantial compliance is an element of proof by the plaintiff. That is part of their burden of proof.

And so the question before you is whether or not the plaintiffs, in their piecemeal characterization of particular events by individual officers, whether or not they have

demonstrated by clear and convincing evidence that the City -- the City, not individual officers -- have violated this court's order, that they have failed to substantially comply with this court's order, and that the City's actions in terms of how it instructed and trained its officers, were not based on a good faith and reasonable interpretation of this court's order.

We do believe that because of the claim being only against the City, that *Monell* has to factor into the court's analysis. We think the focus has to be on whether the City itself was sufficient in terms of their instructions to the officers.

And, candidly, that has not been challenged here at all. There is no challenge that these officers have not been clearly instructed on what to do. And there's not a challenge that says there is a pattern and practice on the part of these officers that would demonstrate that the City is deliberately indifferent to an obvious need to train or educate its officers further. What we're left with are anecdotal perspectives by individuals.

The declarations that were filed are telling in this respect. They speak to what an individual can see within their limited perspective. Of course every police officer -- and, frankly, that's why we provided you, in the declarations, with the actual detailed incident packet that

is provided by the command staff to the officers. Because what it informs those officers about are what they can anticipate, what intelligence have they received.

Now, when we started out this motion, it sounded like we were talking about more than just blast balls and OC spray. But it's clear from the candid concessions made during the course of the argument, that we are only talking about blast balls and OC spray, not projectiles.

None of the declarants are in an information position of the officers on the scene. They don't have the intelligence collected about potential threats of violence. They don't know the details of some of the participants that they're going to be standing with. They don't know what is going on beyond their view. They don't know if criminal suspects are intermingled with them. They don't understand the whole legal import of a dispersal order. They don't necessarily understand the level of training and accountability that each of these officers is held to.

They don't understand the nature and extent of violence that is being directed against officers, and the level of damage that is being done to property. And they don't understand the level of risk to public safety that comes from, for example, blocking public streets and freeway exits.

So, what has the City done to ensure compliance with this court's orders?

Far from being, as I said earlier, deliberately
indifferent about the court's order, the City has been
deliberately persistent in taking steps to ensure that every
officer addressing every protest at issue, was completely
familiar with the rules of engagement for use of the four
types of crowd-control weapons that were originally at issue,
and certainly with respect to OC spray and blast balls.

Now, there have been almost daily protests in Seattle since this court's first order, entered on June 12th. Most of them involve no police involvement at all, or very limited police involvement. The character, the level of confrontation, the level of violence directed at the police in the four events that the plaintiffs have brought before you, are dramatically different than where we were when this court first addressed this issue in June.

These four events involve large numbers of participants that are dressed and armed for battle -- battle specifically with the police. They're organized tactically. They're dressed protectively. And it is obvious they work cohesively to damage and destroy property and injure police.

And what are their tactics? We saw them in every one of these. They have an umbrella and shield phalanx that they place at the front of the line.

Remember this, too, in this context, Your Honor, on September 7th there was a peaceful protest of marchers that march for almost an hour before they ever arrived at SPOG.

And they were not interfered with in any way at all.

When they got to SPOG, where there had been weapons distributed along the way that were picked up, there was an umbrella and phalanx shield, as you saw. They were hiding those that had committed crimes.

I need to address the Molotov cocktail issue, because it was candidly dismissive in terms of how it was talked about in the opening comments.

This is a lethal weapon. If the court looks -- and I'll try to give you the time reference on September 7th, because we didn't highlight this in the video, because I didn't see it until afterwards -- if this court looks at the time stamp 14:32 on September 7th, you will see an individual carrying a box. It's frankly, I think, a half case of beer. The problem is, that box is loaded with Molotov cocktails. That is the same box that ended up being found afterwards. And I make reference to that, Your Honor, as Exhibit H to my declaration, specifically referenced in my paragraph 11.

Now, if I can continue on. The actual suspect who had a Molotov cocktail had been identified by intelligence and was identified as being in that crowd gathered on September 7th, outside of SPOG, with the intent of setting fire to that building. He was identified by dress. He had a tan dress and a pink bandana. He was identified as standing behind a

person with a yellow umbrella.

There was a very targeted response by officers to try to get ahold of him before he could escape. He did escape. The whole idea of there being a barrage of officers for no reason coming into this crowd, is fundamentally incorrect. It was critical that that person, who had been identified through intelligence as planning to deploy a fire device, a device that could kill people in the crowd, that he be arrested immediately. And it was not going to work to walk up and say: Sir, deep in the crowd, you are under arrest. They knew that.

What is, I think, very instructive about September 7th. There is no blast ball ever deployed until after the officers attempted to make this arrest and were met with a barrage of weapons. These people in this crowd -- I know nothing about the mom with a kid blowing bubbles, that's not part of the plaintiffs' record, and she may well have been mixed in that crowd -- but there were people intending to do violence and injury to police, because they are immediately struck with objects being thrown at them.

One officer, and we featured that in our video, is struck in the head with a pipe. Another officer is hit with bear mace. Another thing that is dramatic in that initial encounter on September 7th, is that someone had anticipated and brought a fire extinguisher, which was shot off in order

to create a distraction.

Now, in the declarations that you see on September 7th, you see that attributed to the police. That's not police officers. That is intentional conduct on the part of people that were prepared and planning to do violence.

And so the movement that we see on these days are virtually all in the context of officers not helping peaceful protests, but rather responding to violence that is directed against them. And it is illegal to throw things at police officers. It is illegal to stay in place when you are directed, legally, to disperse.

And so, the reasonableness and necessity of the officers' actions, their ability to be targeted and proportional, all have to be viewed in the dynamic situation that was presented in each of these four events that they've brought forward for you to evaluate.

If you want just to get a flavor of what these officers faced when they initially, on September 7th, engaged the crowd to try to make this arrest, I would direct you to the report of Officer Valerie Fleck. It's found at ECF 146-2. And on page 42 she describes exactly what she was trying to do to make that arrest.

And if the court will indulge me, I'll just read a bit of that, because I think it makes the point.

"At 18:09 intel units broadcast the following: In the

crowd there is male with Molotov, tan dress and pink bandana. No eyes on yet. East side of group. There was probable cause for the possession of an incendiary device. The description was updated. Suspect west side of march, towards front, six rows back, behind yellow umbrella. As we approached the group to make the arrest, I was shouting 'move back,' several times loudly and clearly. The group positioned their shields to prevent officers from moving to make the arrest."

I'll break out of the quote and say that that is illegal. Back into the quote. "I used my bike to push the shield and umbrella holders back to create space for incoming bike officers, and to push the crowd away from the SPOG building, to prevent the damage from incendiary devices. I was struck by a yellow umbrella several times. An unidentified suspect pulled my bike away from me, and into the crowd, via the handle bar. Another person sprayed a fire extinguisher at the officers."

So this demonstrates the contentious nature of the environment in which the officers are functioning, in the events at issue before you. They're the ones that chose these four, to highlight for you something that, as I understand the argument, is, at best, anecdotal and isolated incidents that they claim are inconsistent with this court's order.

And I'll start fundamentally with this. That is legally insufficient, in this context, with this burden, to establish substantial -- that the City did not substantially comply by clear and convincing evidence with a good-faith interpretation of this order.

And I will close with this, Your Honor. If you look carefully, as I know you are, at the interaction of the officers when they're at close quarters with these protestors, you can see: One, the level of their organization; two, you can see the violence that they direct against officers; and three, I think it's immediately obvious why they need to create space, why there is safety in space.

I want to make this point clear as well, Your Honor, because of the time press, we provided the court with draft reports. Again, this is outside the norm. Chief Gordon clearly articulated what the typical process would be. So it is routine that officers will review their body-worn video in order to complete their reports and fill out any other uses of force that aren't identified in their initial draft.

This much is clear and undisputed. Every officer in Seattle, on every occasion, is required to document all applications of the type of force that is at issue in the court's orders. In terms of accountability, there is no police department in this country that requires more accountability by police officers to document force. Every

officer on the line had body-worn video cameras activated the entire time, hence the volume of body-worn video. And everyone undertook, in good faith, to document, after the fact, their uses of a blast ball or the use of pepper spray.

When we heard the arguments here this morning about all these blast balls that were supposedly deployed on August 26th, we're scratching our head. We don't understand what they're talking about. There was one blast ball deployed on August 26th. They're not hidden. They're not in some body-worn that we haven't shown you.

So here today plaintiffs would have this court look at very selective events during the course of very long, hours'-long protest activity. And they focus, again, on a handful of events. They make statements like, "There were blast balls everywhere."

As Mr. Miller pointed out, the individuals that anecdotally hear noise, have no idea whether it's a blast ball, or an explosive, or an IED, many of which we have documented in the video, are thrown at officers. And candidly, the order does not prohibit the use of blast balls. It does provide parameters for their deployment.

There is no First Amendment right to throw a projectile, a rock, or an IED at officers, and there is no First Amendment right to stab an officer with an umbrella, or set fire to trash.

Dispersement orders in this case were given on all four of these, and they are not challenged in this proceeding. And when a dispersement order is given, individuals need to leave the area. Public-safety concerns take priority. Now the officers are functioning in a heightened public-safety emergency. We are outside of the First Amendment. And we're really exclusively dealing with Fourth Amendment issues.

And this much is also very clear. Seattle Police

Department does not make declarations of dispersement at a

low threshold. They make it at one of the highest thresholds

of any department in the country.

This court's order focuses the police department's deployment of -- in the words of the order -- chemical irritants or projectiles of any kind, against persons peacefully engaging in protest or demonstration. That's the language out of this court's order.

Plaintiffs, we submit, have fundamentally failed in their burden of proof on every element, that the City violated the court's orders, that the City went beyond substantial compliance, that the City's actions were not based on a good faith and reasonable interpretation of the order, and that they have proven each of those by clear and convincing evidence. They have not.

This court should deny plaintiffs' motion for the following reasons: The City cannot be held in contempt,

based on isolated activities on the part of individual officers without showing, we submit, that the City was deliberately indifferent or that there was a widespread pattern or practice of acts in violation of this court's order.

We also submit that the plaintiffs [sic] use of force were reasonable under the Fourth Amendment. You would effectively have to find, Your Honor, that the plaintiffs, on this record, have demonstrated, to the summary judgment standard, that an officer acted objectively unreasonable, in violation of the Fourth Amendment. Effectively, that this proceeding constitutes a mini trial on an individual use of force, and whether or not it is in violation of the Fourth Amendment. That's what you would have to find in order to take that event and find it to be in violation of your order, which is framed on the basis of *Graham v. Connor*. The court cites that in its initial order.

They also have to prove that the City -- and if we're looking at the actions of individual officers, that that individual officer acted without good faith, and acted beyond the scope of a reasonable interpretation of this court's language. You would have to make that determination in the context of this record.

And, finally, they have to demonstrate that the City -- it is their burden to demonstrate that the City has not

substantially complied with this court's orders, where the undisputed evidence concerning how officers were repeatedly instructed on the content of this court's order, demonstrates to the contrary.

With that, Your Honor, we would respectfully request that the court enter an order denying plaintiffs' motion for contempt.

Thank you.

THE COURT: Thank you, counsel.

Ms. Nowlin, we come back to you, again, this morning.

And, just a couple questions I wanted you to focus upon, in light of the arguments made by counsel.

One is -- and counsel has renewed the same argument he had made earlier in response to the court's questions about *Monell*. How do you respond to the argument that *Monell* should factor in the contempt analysis?

MS. NOWLIN: Thank you, Your Honor.

Counsel cites zero cases for why *Monell* should apply to this contempt motion, and, in fact, raises this not in the initial response to the TRO or in response to our first contempt motion, or in its response -- or its first response to our second contempt motion, but only on its second response to our second contempt motion, with no case law for why it should apply to a contempt motion.

And further, Your Honor, the City has twice stipulated

that this preliminary injunction applies to the City and to the police officers, clearly binding the actions of the officers. And so it's clear the *Monell* standard does not apply and that plaintiffs need only prove by clear and convincing evidence that the actions of the Seattle Police Department violated this court's order.

THE COURT: And, counsel, both sides disagree on the interpretation of the court's orders, but the question is, was the City's interpretation unreasonable or in bad faith, and why?

MS. NOWLIN: Your Honor, I'm not fully following what you mean by its interpretation. I'm assuming you mean that --

THE COURT: The context of the arguments that Mr. Christie just made, he's suggesting that all the actions were reasonable, all the actions were in good faith. And in support of that he cross references the training that's been provided to the officers, the fact that the officers have been debriefed on the precise orders that had been given by this court, and a litany of other things the City's police department had done to show good faith. I think that's an accurate summary of what counsel had argued.

So I'm trying to probe into your thought process of whether or not the City has demonstrated unreasonable -- sufficient basis to show the conduct was reasonable and in

good faith.

MS. NOWLIN: Your Honor, the City is reiterating a lot of the arguments they made for the justification for the use of blast balls, that were made in response to our initial motion for a temporary restraining order. The protests have not gotten more serious since then, or different in character. And Your Honor entered a temporary restraining order banning the use of the less-lethal weapons, except in very narrow circumstances.

The City and the Seattle Police Department continued to use those weapons, we believe, in violation of that order, and later the stipulated preliminary injunction.

We filed a motion for contempt and worked with the City to come up with a clarified stipulated preliminary injunction to make it more clear what exactly that order meant. The City continues to maintain that none of its actions were in violation of that order, and that by virtue of giving the order to the police officers, that it's met its burden.

Your Honor, what is reasonable is not static. So we've been informing the City of each time we think it's been violating this order. And it continues to maintain it hasn't violated the order, and that giving the officers a copy of the order is sufficient. Nothing has changed. And so I do think it is unreasonable to say that it is substantial compliance to just merely give the officers the order, while

maintaining that there have been no violations of the order.

THE COURT: All right.

And, counsel, this is the opportunity for rebuttal. And those are the only questions I had. So if there is something that you'd like to add to the argument previously made, this would be your opportunity to do so.

MS. NOWLIN: Thank you, Your Honor. I do have a couple of points.

So, many of the arguments that counsel has made refers to people failing to comply with an order, or not moving back fast enough, or doing something illegal. And that is not an exception under this court's preliminary injunction, and the stipulated preliminary injunction that the City agreed to.

The injunction is very clear, that the exception is only for individual officers who have determined that they are responding to a specific imminent threat of harm, and that they're taking necessary, reasonable, proportional and targeted action. So Ms. Chen, not moving back, that failure to comply with that order does not rise to the level of an exception under that PI.

And to be clear, there had been no dispersal order at that point. But even if there had, the clarified PI makes it very clear that an order to disperse does not change SPD's obligations under the preliminary injunction, and when that narrow exception applies.

And it also makes it very clear that these less-lethal weapons should not be used purely to move people or to reroute a protest. And counsel seems to ignore that, right, that these are arguments that they've been making since prior to the TRO which Your Honor implemented, the stipulated PI. It can't be that any act that's not in compliance with an officer's order, or the law, is sufficient to justify the use of less-lethal weapons against that protestor and against the crowd.

A couple other things that I noticed that counsel had mentioned was using shields as a justification for less-lethal weapons. People protecting themselves from harm is not a specific imminent threat of violence, and it should not invite more violence from the police. Mr. Miller mentioned that movement is safety for protestors; and in the context was suggesting that throwing explosive devices full of pepper spray into retreating protestors, was actually for their own safety. And that cannot be the case, Your Honor.

I did want to clarify in response to Mr. Christie's comment about conceding about the rubber bullets, that when I spoke to Your Honor about that previously, my understanding was that I was conceding that was a targeted response. I did not necessarily mean to concede that that was also necessary and proportional. And specifically, in relation to September 7th, the video shows that individual, you know,

kind of listlessly threw a traffic cone in the direction of the police. And I do not believe that less-lethal weapons against that person were necessary and proportional, though they were targeted.

Your Honor, on September 7th there was a crowd of 400 people protesting at SPOG. And Mr. Christie is correct, the people in the crowd did not know that there was someone there with a Molotov cocktail, right? They were writing in chalk on the sidewalk, as I believe Ms. Robinson said in her declaration, her five-year-old son was blowing bubbles. They had no warning. There was no dispersal order before 80 police officers came from a block away and suddenly descended upon the crowd and started pushing them back, and deploying pepper spray and blast balls.

And a lot of those deployments were prior to any sort of dispersal order, and to the Molotov cocktail that was actually thrown later.

Further, Your Honor, on September 23rd, Mr. Miller said that there were 32 blast balls deployed on that date. We've only been provided body-worn video for two of those. And Your Honor expressed some concerns about that video. And it was unclear what the officer was responding to, and held the blast ball in his hand for quite a period of time before throwing it. It is concerning that the City did not see fit to provide those videos, and the context of those uses of

less-lethal weapons.

Mr. Miller and Mr. Christie mentioned that there were fireworks thrown on September 23rd, as well as objects thrown. We do not dispute that those were thrown, and I think the video evidence makes it clear that there were fireworks. That doesn't mean that the plaintiffs were confused as to whether or not they were hit with flash bangs, or hit with fireworks, but it's still up to the City to show that their deployments of less-lethal weapons were in response to those fireworks and to those thrown objects. It's not enough that they were just thrown, over the course of the protests, which took place over, you know, I think approximately ten blocks all the way up and down Broadway.

The deployments of less-lethal weapons need to be in response to specific imminent threats of harm. And so the fact that a firework occurred at one place, does not justify all of the uses of blast balls. And, in fact, the City has made little effort to justify the uses of blast balls on that day, relying entirely on the use-of-force reports.

Mr. West refers to his deployment of five blast balls. He uses specifics in, I believe, three of them. But it's not enough for him to make a conclusory statement that he threw five blast balls to protect officers. There is a preliminary injunction enjoining the use of these weapons. And it's upon him to show that his deployments were in compliance and in

response to a specific imminent threat of harm, particularly in light of plaintiffs' declarations and the evidence that has been submitted showing that they were retreating while they were hit with these less-lethal weapons.

So for all of these reasons, Your Honor, we think it's very clear that the video evidence submitted, the declarations from plaintiffs, and the use-of-force reports show that these less-lethal weapons were used against protestors who were retreating, who did not pose a specific imminent threat of harm, that these less-lethal weapons were used in a disproportionate and indiscriminate manner, that they were used to move protestors and to reroute a protest, in violation of the second clarified preliminary injunction, and that they were also used without a dispersal order, and giving people a chance to disperse for their own safety in advance of that.

And for these reasons, we believe that plaintiff has shown by clear and convincing evidence, that the City has violated the preliminary injunction.

THE COURT: All right. Thank you, counsel. I'm about to bring this to a close. And what I can tell you, each of you has most capably represented your clients. Regardless of the outcome of the orders that may be issued by this court, the court always appreciates well-prepared and briefed arguments provided to this court. You've done an

1 admirable job, and I compliment all of the lawyers in this 2 case, in terms of the advocacy that you provided to this 3 court. So your clients can know that they were 4 well-represented in this proceeding before this court. 5 Thank you, Your Honor. MR. CHRISTIE: 6 THE COURT: To bring this to a close, I would like 7 you to know again. I don't plan on issuing any oral rulings 8 from the bench. There's been an enormous amount of argument 9 presented to this court, and it's helped clarify and crystallize some of the points the court tried to raise, or 10 11 questions that I've had. And they've all been answered. 12 with that, counsel, stay safe. And we will be in recess. 13 (Adjourned.) 14 15 CERTIFICATE 16 17 I certify that the foregoing is a correct transcript from 18 the record of proceedings in the above-entitled matter. 19 20 21 22 /s/ Debbie Zurn 23 DEBBIE ZURN COURT REPORTER 24 25